

SUBJECT

KANSAS CITY, MO. POLICE DEPARTMENT

PROCEDURAL INSTRUCTION

7/13/2022

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AMENDS

NO.

22-05

Detaining & Questioning and Search & Seizure Procedures

REFERENCE

P.I.: Arrest Guidelines/Procedures, Internally Recorded Digital Media Records, Intoxicated Driving Arrests, Juvenile Procedures, Limited English Proficiency, State Search Warrant Procedures, Towing/Protective Custody of Vehicles and Contents
LB: 2010 and 2012 Miranda Decisions of the US Supreme Court

RESCINDS PI: 17-06 IBM: 19-04

Knock and Announce Requirements

I. INTRODUCTION

This written directive provides procedures and guidelines pertaining to the legal limitations and restrictions on detaining and questioning of individuals, the use of the Miranda Warning and Miranda Waiver, the search of vehicles and premises, and the seizure of items.

II. TERMINOLOGY

- A. **Frisk** Based on reasonable suspicion to believe that an individual may be armed and dangerous, a sworn member may conduct a pat-down of an individual's outer clothing in an attempt to discover weapons which might be used to assault the sworn member.
- B. **Plain Feel Exception** Evidentiary exception that applies to items that are immediately apparent while conducting a frisk to be contraband to the sworn member by sense of touch. If the sworn member must squeeze, slide, or otherwise manipulate the object, this exception does not apply.
- C. Plain View Doctrine If a sworn member is at a place where they have a right to be and observes in plain view objects which they have probable cause to believe, and are immediately apparent as contraband or fruits or instrumentalities of crime, those items may be seized without a warrant.
- D. **Probable Cause** A set of facts and circumstances available to the sworn member upon inquiry, which warrants an individual of reasonable prudence and caution to believe that certain items may be contraband, stolen property, or subject to seizure as evidence of a crime or that a crime has been committed and that the suspect committed the crime.
- E. **Reasonable Suspicion** Circumstances when a sworn member may justifiably approach an individual for the purpose of investigating possible criminal behavior even though there is no probable cause for arrest. The sworn member must be able to point to specific and articulable facts, which, taken together with rational inferences from those facts, reasonably warrants intrusion.

- F. **Reliable Source** An individual who in the past has provided reliable information to the sworn member that aided in the arrest for, or prosecution of, a crime. Present information should be accompanied by facts and circumstances to show the individual had a means to observe or come by the information to show present reliability.
- G. Search A visible and/or physical examination of an individual's house, place, or personal property where the right of privacy is expected, or of the individual, with the intent to discover contraband, illicit or stolen property, or some evidence of guilt to be used in the prosecution of a criminal action for a crime or offense with which the individual is charged.

III. TABLE OF ANNEXES

This directive has been organized into annexes for easy reference.

Annex A Terry Stop

Annex B Miranda Warning and Miranda Waiver/Custodial Interrogations

Annex C Search of a Vehicle

Annex D Search of Premises by Consent

Joseph E. Mabin Jr. Chief of Police

Adopted by the Board of Police Commissioners this 28th day of June, 2022.

Mark C. Tolbert Board President

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TERRY STOP

A. Stopping/Detaining an Individual

- 1. A sworn member may stop or detain any individual(s) abroad, without making an arrest, only when the sworn member has reasonable suspicion to believe that the individual is committing, has committed, or is about to commit a crime.
- 2. Reasonable suspicion can be based on the sworn member's experience and one or more of the following facts:
 - a. Personal observation of incriminating matters.
 - b. Facts learned by the sworn member in the investigation of a crime.
 - c. Individual being in the vicinity at the time of a crime.
 - d. Flight of an individual from the presence of sworn members when at or near the scene of a crime.
 - e. Odors and sounds especially when combined with other facts such as apparent flight.
 - f. Computer entry or information broadcast by Communications Unit personnel.
 - g. Information from a reliable source.
 - h. An individual's reputation is known to a sworn member.
 - i. Anonymous tips that contain predictive information about future movements of the suspect so that the sworn member may sufficiently corroborate the information.
- 3. A brief stop or detention may take place even though there is no probable cause for an arrest at that time.
 - a. Sworn members may ask the individual's name, address, business abroad, and where they are going.
 - b. An individual's refusal to give their name, address, and business abroad is not a chargeable offense, however, it does add to reasonable suspicion.
- 4. Reasonable suspicion for the detention of an individual must be included in any subsequent or related reports.

5. The stop and detention must last no longer than necessary to confirm or deny the suspicion of criminal activity afoot.

B. Frisking an Individual

- 1. A sworn member may frisk an individual for a weapon when they have additional reasonable suspicion to believe that the individual may be armed and dangerous.
 - a. Officer safety alone will not be considered reasonable suspicion to conduct a frisk.
 - b. Other factors must be present, e.g., quick movements by an individual, time and place of stop, sworn member's experience and training, unusual conduct by an individual.
- 2. The examination of the outer clothing cannot exceed a frisk unless what is believed to be a weapon is discovered. Only then can the pockets or concealment areas of the clothing be entered for the purpose of extracting what is reasonably believed to be a weapon.
 - a. In the course of the frisk, if the sworn member comes into contact with objects immediately recognizable as contraband, the sworn member will seize the contraband and may arrest the individual, based on the Plain Feel Exception.
 - b. A sworn member will seize items which are immediately apparent as contraband or fruits or instrumentalities of crime which are in plain view.
 - c. A sworn member questioning an individual or conducting a pedestrian check cannot, at any time, conduct a general exploratory search for evidence of criminal activity.
- 3. When a sworn member has additional reasonable suspicion to believe an occupant of a vehicle may be armed and that individual has not satisfactorily proven that they have a legal reason to be in possession of a firearm, e.g., a permit or endorsement from any issuing state to carry a concealed weapon, the sworn member may frisk the individual and conduct a limited search of the vehicle where a weapon may be placed or hidden. This search must be limited to:
 - a. The passenger compartment of the vehicle.
 - b. Those areas readily accessible in which a weapon may be placed or concealed.
- *4. Reasonable suspicion for the frisk of an individual will be included in any subsequent or related reports.

- 5. Members should refer to the current written directive entitled, "Arrest Guidelines/Procedures" regarding weapon possession charges.
- 6. Sworn members are allowed to search an individual who is not under arrest.
 - a. This kind of search frequently occurs at an airport when sworn members make contact with individuals who match drug courier indicators.
 - b. This search may only be done with the consent of the individual.
 - *c. Verbal consent is sufficient for a search of an individual under these circumstances and should be captured by digital media. For further information regarding digital media, members should refer to the current written directive entitled, "Internally Recorded Digital Media Records."
 - *d. The consent may be revoked by the consenting individual any time during the search. If the consent to search is revoked, the searching sworn member must discontinue their search immediately, unless another legal basis exists to continue or a search warrant is obtained.
 - e. Sworn members should be aware that the ability to search an individual with their consent in no way alters or eliminates the specific procedures that must be followed when conducting a strip search or body cavity search as discussed in the written directive "Arrest Guidelines/Procedures."

MIRANDA WARNING AND MIRANDA WAIVER / CUSTODIAL INTERROGATIONS

A. General Guidelines

- 1. The Miranda Warning does not need to be given when:
 - a. An individual is stopped at any location under suspicious circumstances.
 - It is not necessary to give the Miranda Warning until such time as the sworn member has placed the individual in police custody, or
 - (2) otherwise deprive them of freedom of movement in any significant way, and
 - (3) desires to question them further.
 - b. A citation or summons is issued.
 - (1) Although an ordinary traffic stop temporarily curtails the "freedom of movement" of the driver, questioning at the scene does not constitute custodial interrogation.
 - (2) A driver taken into physical custody and removed to a police facility for the purpose of booking, bonding, verification, etc., must be read the Miranda Warning prior to any questioning at the police facility.
 - c. A sworn member is engaged in general, on-the-scene questioning as to facts surrounding a crime or other general questioning of individuals in the fact-finding process. It is considered an act of responsible citizenship for individuals to give whatever information they may have to aid in law enforcement.
 - d. An individual enters a police facility and states that they wish to confess to a crime, or an individual calls the police to offer a confession or any other statement they desire to make.
 - (1) Such statements are strictly volunteered and are not barred by the Fifth Amendment.
 - (2) Their admissibility in court is not affected by the U.S. Supreme Court ruling in Miranda vs. Arizona.
 - (3) However, if before any questioning the individual is placed in custody, the Miranda Warning should be given.

- 2. When an adult has been taken into police custody or is otherwise deprived of their freedom of movement in any significant way, it will be the duty of the sworn member initiating custodial questioning to give the Miranda Warning. There is absolutely no necessity to give a Miranda Warning at the time of arrest as long as the sworn member does not undertake any questioning.
- 3. Any spontaneous statement or admission not the result of questioning may still be, and has always been, admissible in court. Spontaneous statements or admissions should be documented by the member hearing each statement.
- *4. The appropriate investigative element will be contacted before an incustody interview or interrogation begins with a juvenile. Members should also refer to the current written directive entitled, "Juvenile Procedures."
- 5. Members must read the Miranda Warning and Miranda Waiver in order to effectively advise an individual of their rights. The Miranda Warning will be read directly from any of the following sources:
 - a. This written directive.
 - b. The Miranda Warning Card, Form 72 P.D.
 - c. Pocket Reference Book (Blue Book), Form 321 P.D.
- 6. Facts for Consideration by Sworn Members
 - a. If the warnings are not given before questioning, the statements themselves and evidence obtained through such statements are not admissible in court.
 - *b. The waiver of an individual's right to remain silent or to have a lawyer with them must be knowingly and intelligently made. Care should be taken that the individual is in such physical and mental condition that they can give a knowing and intelligent waiver.

B. Procedure

- 1. Members questioning an individual whose primary language is not English will refer to the current written directive entitled, "Limited English Proficiency" in providing interpretation services.
- 2. Hearing impaired individual(s) who are arrested or otherwise deprived of freedom of movement in any significant way, will be provided the services of an interpreter before any questioning. Communications Unit personnel should be contacted for the names and telephone numbers of qualified interpreters.

3. Miranda Warning

- *a. The Miranda Warning will be given verbally and acknowledgement of such will be captured by digital media as described within the current written directive entitled, "Internally Recorded Digital Media Records."
- b. When an individual is taken into police custody or is otherwise deprived of their freedom of movement in any significant way, that individual will be provided the Miranda Warning before any questioning takes place.
- c. The Miranda Warning is as follows:
 - (1) You have the right to remain silent.
 - (2) Anything you say can and will be used against you in a court of law.
 - (3) You have the right to talk to a lawyer and have them present with you while you are being questioned.
 - (4) If you cannot afford to hire a lawyer, one will be appointed to represent you before any questioning, if you wish.
 - (5) You can decide at any time to exercise these rights and not answer any questions or make any statements.

*4. Miranda Waiver

- a. After reading the Miranda Warning, to secure a "waiver," the individual will be asked, "Do you understand each of these rights I have explained to you?" and an affirmative reply secured.
- b. Security of a "waiver" will be captured by digital media as described within the current written directive entitled, "Internally Recorded Digital Media Records."

5. Custodial Questioning

- a. Custodial questioning can begin if an individual understands the warning and still wishes to talk without consulting a lawyer and/or having them present.
 - (1) It is the discretion of the investigative element either to electronically record or type the statement except for those crimes required by law.

- (2) The names of all individuals present during questioning and the time should be documented in the formal statement. The individual will be requested to date and sign the statement.
- b. Questioning must stop if the individual indicates prior to or during custodial questioning that:
 - (1) They wish to remain silent. Questioning will not begin or continue until the individual voluntarily reinitiates communication with the police which leads to re-interrogation and voluntarily, knowingly, and intelligently waiving their rights, or
 - (2) They affirmatively state they want to consult with a lawyer. Questioning will not begin or continue until:
 - (a) The individual has consulted with a lawyer, or
 - (b) The individual voluntarily reinitiates communication with the sworn member which leads to re-interrogation and voluntarily, knowingly, and intelligently waiving their rights, or
 - (c) There is a break in custody or the individual is released from custody and 14 days have passed (Bright Line Rule). [REDACTED]
- *6. Interrogations will be recorded in accordance with the written directive entitled, "Internally Recorded Digital Media Records."
- *7. When a sworn member, not assigned to an investigative element,
 - a. Reads an individual the Miranda Warning, the sworn member will:
 - (1) Notify the detective handling the investigation that the Miranda Warning was given and the response given by the individual.
 - (2) State such in subsequent or related report(s).

b. Takes a confession, admission, or statement, the sworn member will include the following information in subsequent or related report(s) to eliminate any question of admissibility of the utterance or writing:

- (1) The circumstances of the utterance or writing.
- (2) The location the utterance or writing was made.
- (3) The length of time the individual had been in custody.
- (4) The individual's ability to understand their own actions.
 - (a) For example, education level, physical and mental condition, criminal background, age, experience, or anything else that would tend to show that the suspect knew what they were doing when they agreed to talk to the officer.
 - (b) This evidence indicates a knowing and intelligent waiver.
- 8. When interrogating an intoxicated driving arrest, members should refer to the current written directive entitled, "Intoxicated Driving Arrests."

SEARCH OF A VEHICLE

A. General Guidelines

- 1. No search of a vehicle or occupant(s) will take place during the course of a traffic violation unless one of the following exists:
 - a. The sworn member has reasonable suspicion to believe that their life and/or the lives of others are in danger or that the individual is armed or dangerous.
 - b. The sworn member observes contraband in plain view in the vehicle (Plain View Doctrine). The sworn member may then make an arrest and seize the contraband.
- 2. When a sworn member has probable cause to believe a vehicle, which is readily movable, contains articles which they are entitled to seize and for which a warrant could be obtained.
 - a. In other words, the entire vehicle may be searched for such articles without obtaining a search warrant.
 - b. This includes closed containers found in the vehicle.
 - (1) The right to search and the validity of the seizure in this instance are not dependent upon arrest.
 - (2) The extent of the search is defined by the object of the search and the places in which it could reasonably be concealed.
- For information regarding content inventory of a vehicle prior to towing and the search of a vehicle under the authority of a search warrant, members will refer to the current written directive entitled, "Towing/Protective Custody of Vehicles and Contents."

B. Consent to Search

- 1. A valid consent to search can be given by an individual having an immediate and present right to possess the vehicle.
- *2. Verbal consent is sufficient to search a vehicle and will be captured by digital media prior to initiating the search. For further information regarding digital media, members should refer to the current written directive entitled, "Internally Recorded Digital Media Records."

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a. If a signed Consent to Search Form is obtained:

- (1) The original Consent to Search Form will be uploaded to the current reporting system.
- (2) A copy of the signed form will be provided to the consenting individual.
- b. If the individual chooses not to sign the Consent to Search Form after giving prior verbal consent to a search, it would not be viewed as a revocation of the verbal consent and the sworn member(s) may search the premises.
- *3. If the vehicle is being searched in connection with a felony crime, the member will contact the appropriate investigative element prior to a search being conducted to determine if the investigative element requires a search warrant.
- 4. The sworn member will document in the applicable report(s) the verbal consent and where recovered items were found.
- 5. The following will be kept in mind by sworn members who conduct a search by consent:
 - a. Consent will be voluntary. It will be given without force, duress, or compulsion of any kind.
 - b. The extent of the search will be limited to:
 - (1) The places where the items may reasonably be found.
 - (2) The area specifically consented to, if applicable.
 - c. Once consent for a search has been given, it is not required that the consenting individual remain at the scene.
 - d. The consent may be revoked by the consenting individual any time during the search. If the consent to search is revoked, the searching sworn members must discontinue their search immediately, unless another legal basis exists to continue or a search warrant is obtained.

SEARCH OF PREMISES BY CONSENT

A. General Guidelines

- 1. A valid consent to search may be given by an individual who has apparent rights to the premises.
 - a. Any individual who possesses common authority over the premises or personal effects contained therein may give consent to search. This consent is valid even when the non-consenting individual with whom authority is shared, is absent.
 - b. Consent to search must be obtained from the individual who has apparent exclusive control over a portion of the premises or a particular container which is not commonly controlled.
 - c. When multiple individuals who possess common authority are present, and one individual does not agree to the search, a search based on consent cannot be conducted.
 - *d. Verbal consent is sufficient for the search and will be captured by digital media prior to initiating the search. For further information regarding digital media, members should refer to the current written directive entitled, "Internally Recorded Digital Media Records."
 - *e. If a signed Consent to Search Form is obtained:
 - (1) The original Consent to Search Form will be uploaded to the current reporting system.
 - (2) A copy of the signed form will be provided to the consenting individual.
 - f. If the individual chooses not to sign the Consent to Search Form after giving prior verbal consent to a search, it would not be viewed as a revocation of the verbal consent and the sworn member(s) may search the premises.
- The sworn member will document in the applicable report(s) the verbal consent and where any items recovered or individual(s) taken into custody were located.

- 3. The following should be kept in mind by sworn members who conduct a search by consent:
 - a. The U.S. Supreme Court has ruled that police at the scene of a crime may not conduct a search for evidence unless a search warrant has been obtained or the owner or individual in apparent lawful possession of the premises has given permission for the search.
 - b. The owner does not need to be present to give permission.
 - c. The individual giving consent must have the apparent legal capacity to consent. In other words, the individual possesses common authority or exclusive control to grant consent. The consent will be voluntary. It will be given without force, duress, or compulsion of any kind.
 - d. The extent of the search must be limited to:
 - (1) The places where the items may reasonably be located.
 - (2) The area specifically consented to, if applicable.
 - e. The consent may be revoked by the consenting individual at any time during the process of the search. If the consent to search is revoked, members must discontinue the search immediately, unless another legal basis exists to continue the search or a search warrant is obtained.
- B. Search of a Non-Public Area (without consent)
 - 1. If the search of a non-public area (without consent) is dictated or desired, the sworn member will contact the appropriate investigative element to determine if a warrant will be obtained.
 - 2. If a search warrant will be obtained, the procedures outlined in the current written directive entitled, "State Search Warrant Procedures," will be followed.
- C. If a crime scene is located in a place fully accessible to the general public, a search warrant for evidence is not needed.
- D. Items in plain view may be seized when:
 - 1. The sworn member views the object from a place where they have a legal right to be;
 - 2. The sworn member can lawfully obtain access to the object;

- 3. The incriminating nature of these items must be immediately apparent, which means that the serial numbers or other identifying characteristics must be visible to the officer without moving, turning over or opening the object in question for further inspection.
- E. For information regarding forcing entry into premises, members should refer to the current written directive entitled, "Patrol Procedures," [REDACTED]